

OUTGOING MESSAGE

COMINT

Approved For Release 2000/08/31 : CIA-RDP78S01932A000100110005-1

CHANNELS

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PAGE 1 OF 1 PAGES

CLASSIFICATION

~~CONFIDENTIAL~~

MESSAGE HANDLING INDICATOR

DATE-TIME GROUP

CITE

MESSAGE REFERENCE NUMBER

CIA/OCI/WH/2 741107

CIA/WHSS

SOURCE REF:

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3		6		9		12	

TO: IMMEDIATE WHITE HOUSE//SITUATION ROOM FOR MR FAZIO,
STATE RCI//OPERATIONS CENTER MR FRY NMCC//ATTENTION
CIA REP, TREASURY DEPT//INFO FOR [REDACTED]
WARNING NOTICE SENSITIVE INTELLIGENCE SOURCES AND METHODS
INVOLVED

ITEM NO: 2

DATE: 7 NOVEMBER 1974

SUBJECT: CHINESE PROPOSAL COULD LEAD TO BORDER SETTLEMENT
WITH USSR

REF : VARIOUS PRESS, 7 NOV 74, UNCLASSIFIED

IN AN UNUSUAL DISPLAY OF TACTICAL FLEXIBILITY, PEKING HAS
SURFACED A PACKAGE PROPOSAL FOR AN AGREEMENT WITH THE USSR THAT
COULD LEAD TO A BORDER SETTLEMENT .

THE PROPOSAL IS CONTAINED IN A MESSAGE FROM THE CHINESE TO
SOVIET GOVERNMENTS MARKING THE ANNIVERSARY OF THE OCTOBER REVOLU-
TION. IT CALLS FOR A MUTUAL NON-AGGRESSION AND NON-USE OF
FORCE PACT, A MUTUAL TROOP PULLBACK FROM DISPUTED BORDER AREAS,
MEASURES TO AVERT ARMED CONFLICT ALONG THE FRONTIER, AND MAINTENANCE
OF THE EXISTING STATUS QUO OF THE BORDER ITSELF.

DATE:

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THE CHINESE HAD MADE A SIMILAR PROPOSAL IN PRIVATE TO THE SOVIETS SEVERAL YEARS AGO, BUT PEKING ^{PUBLICLY} HAS NOT PROPOSED A NON-AGGRESSION PACT WITH THE SOVIETS. THE CHINESE HAD GREETED EARLIER AND WELL-PUBLICIZED SOVIET CALLS FOR A NONAGGRESSION PACT WITH STONY PUBLIC SILENCE AND PRIVATE CONTEMPT. CHINESE OFFICIALS ARGUED THAT THE SOVIET PROPOSAL WAS HYPOCRITICAL AND THAT ANY SUCH TREATY WOULD HAVE TO BE ACCOMPANIED BY A WITHDRAWAL OF SOVIET FORCES FROM THE FRONTIER.

THIS LINKAGE REMAINS IN THE NEW CHINESE PROPOSAL. PEKING MAY BELIEVE THAT MOSCOW, BY PUBLICIZING ITS OWN, APPARENTLY ACCOMMODATING PROPOSALS HAD CREATED A UNFAVORABLE INTERNATIONAL IMPRESSION, PARTICULARLY AMONG FOREIGN COMMUNIST PARTIES. THE CHINESE WOULD ALSO WISH TO APPEAR MORE FLEXIBLE AND MAY HOPE TO CREATE DIFFICULTIES FOR SOVIET EFFORTS TO ORGANIZE AN INTERNATIONAL COMMUNIST CONFERENCE.

AS LONG AS A NONAGGRESSION AND NON-USE-OF-FORCE PACT REMAINS LINKED TO THE QUESTION OF WITHDRAWAL OF SOVIET FORCES FROM THE BORDER, CHINA ALMOST CERTAINLY EXPECTS THAT THE SOVIET UNION WILL FIND THE PACKAGE UNACCEPTABLE. NEVERTHELESS, THE NEW PROPOSAL

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